

MORONGO  
BAND OF  
MISSION  
INDIANS



A SOVEREIGN NATION

Law Enforcement  
(Emergency Support  
Function – 13)  
Annex to  
Emergency  
Operations Plan

2018

## **Purpose**

The purpose of Emergency Support Function 13, Law Enforcement, is to maintain law and order, provide public warning using radio procedures for all Emergency Management

Services, and provide for the security of critical facilities and supplies. To provide a "safe scene" for the duration of a traffic disruptive incident, and effect the evacuation of threatened areas. To provide traffic and access control to evacuated areas and critical facilities, and to assist with search and rescue operations and identification of the dead.

## **General**

1. The design of ESF-13 is to respond during a time of emergency using existing procedures. These procedures are in the form of department directives that cover all types of natural disasters, technological hazards, and acts of terrorism incidents; include flooding, hazardous materials spills, transportation accidents, search and rescue operations, traffic control, and evacuations.

## **Goals**

The goals of this ESF-13, Law Enforcement annex to the EOP are:

- To outline how Morongo Public Safety and other law enforcement (LE) operations are taken in support of a catastrophic incident, civil unrest, or acts of terrorism;
- To augment, as a supporting plan, the Tribe's Emergency Operations Plan (EOP);
- Identify how the ESF will support tribal departments in preparedness, response, recovery, and mitigation of disasters and catastrophic incidents, civil unrest, and acts of terrorism;
- To encourage partnerships to meet the needs of the Tribe's Emergency Services Organization during a disaster.

## Scope

The scope of the Law Enforcement Emergency Support Function shows in the table below:

<b><i>Morongo ESF Title</i></b>	<b><i>Morongo ESF Functions/Scope</i></b>	<b><i>Supporting Department(s)</i></b>
ESF-13, Law Enforcement	The Morongo Public Safety Department provides law enforcement and public security for the Reservation and Tribal Enterprises. The department coordinates with, Casino Public Safety Department, Riverside County Sheriff, Union Pacific Police, California Highway Patrol, and federal Law Enforcement Agencies. The department works with/and within the Law Enforcement and Coroner's Mutual Aid Plans in coordination with the Riverside County Sheriff's Office. The Public Safety Department provides security of the tribe's critical infrastructure and key resources. The department is the primary agency responsible for coordinating the rapid damage assessment function in immediate response to a catastrophic incident, terrorist attack, or violent extremist. The department coordinates with other ESFs to identify security needs and coordinates for additional security services through on-the-spot hiring/training, contracting private security firms, or communications through resources such as Homeland Security Information Network (HSIN)	Morongo Public Safety Department Riverside County Sheriff's Office Other Tribal Governments

## Incident Command System

Insofar as feasible, this plan follows the principles and features of the Incident Command System (ICS). Used by the tribe's emergency response departments and organizations throughout the country under the National Incident Management System (NIMS), ICS is an effective model for centralized management. It clearly defines staff roles, responsibilities, and lines of communications. In the ICS model, the base of operations for response to a disaster (incident) is the Command Center.

## **Planning Assumptions/Limitations**

- The Morongo Public Safety Chief will retain operational control on LE incidents under the jurisdiction of the Tribe;
- The Riverside County Sheriff's Office contracts for LE activities, and operates under the contract and P.L. 83-280. Morongo Public Safety will coordinate mutual activities between departments;
- The Incident Commander will determine the need for security at the scene;
- The Public Safety Department will require assistance from volunteers or employees to provide security to all tribal facilities during a catastrophe;
- The Public Safety Department (ESF-13 Coordinator), in coordination with the Evacuation Coordinator (ESF-16, Evacuation) will identify areas of potential evacuation;
- The concentration of large numbers of people in shelters during an evacuation will necessitate law enforcement presence to maintain orderly conduct; and
- There will be a need for law enforcement in evacuated areas to prevent looting and protect property.

## **Organization**

1. The Morongo Public Safety Department senior officer or watch commander will retain operational control on any LE (ESF-13) activities that are within the jurisdiction or a concurrent jurisdiction of the Tribe. As necessary ESF-13 will coordinate and communicate directly with the Tribe, Tribal Council, and Policy Group in the EOC.
2. When the EOC activates and as practical, a LE representative will have an assignment to the EOC in order to coordinate the response. The LE representative will be a part of the EOC staff (either as an ESF supporting element or in the Operations Section) and will assist with the overall direction and control of emergency operations.
3. Morongo Public Safety will assist in evacuations and provide security for the evacuated area. In the event of a hazardous materials incident, the Incident Commander should implement immediate protective actions to include evacuation as appropriate.

## **Actions**

1. Identify essential facilities and develop procedures to provide for their security and continued operation in the time of an emergency;
2. Maintain LE intelligence capability to alert the Tribal Council and tribal government departments to potential threats;
3. Develop and maintain the Terrorism Liaison Officer program and associated activities;
4. Develop procedures and provide training for the search and rescue of missing persons;

5. Develop strategies to effectively address special emergency situations that may require distinct LE procedures, such as civil disorders, hostage taking, active shooters, terrorist situations, and bomb threats/detonations;
6. Test primary communications systems and arrange for alternate systems through coordination with ESF-2 Communications following the Communications Protocol below, as necessary;
7. Assist with the implementation of the evacuation procedures with ESF-16 Evacuation for the threatened areas, if necessary;
8. Provide security, traffic and crowd control as required;
9. Implement existing mutual aid agreements, if necessary; and
10. Document expenses.

## EMERGENCY COMMUNICATIONS PROTOCOL

Morongo Public Safety, which consist of three branches; Reservation Patrol, Casino Public safety, and the Morongo Fire Department, have their own radio systems and channels and have many ways to communicate during normal operations, emergencies, and disasters. Each public safety radio is programmed with several channels including the Morongo EOC disaster net frequencies. This section will discuss the Public Safety and Disaster net channels only.

Each branch should utilize their own systems and channels/ frequencies for normal operations.

Reservation Public Safety	Casino Public Safety	Morongo Fire
Reservation Public Safety on the Morongo Reservation Public Safety repeater system  Tactical Channel & Reservation Public Safety	Casino Public Safety on the Casio Public Safety repeater system  Tactical Channel & Casino Public safety	RRU 1 on Riverside County Cal Fire radio system  Fire on the Casino Repeater system for calls at the casino

There are two additional Public Safety channels programmed into each public safety radio to use in the case of a particular event or emergency; there is also a backup talk around channel in case the repeaters are inoperable.

Casino Public Safety	Reservation Public	Back up TA
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Casino repeater system	Safety  Morongo Reservation Public Safety repeater system	Radio-to-radio only
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If extra communications are necessary at the casino or on casino grounds, (e.g.) Special events, Emergencies etc., the Casino Public Safety channel should be utilized and all personnel assigned to that incident should change channels on their radio to the proper channel (Casino public safety) for that event.

If extra communications are necessary on the Reservation, government/housing side, (e.g.) Special events, Emergencies etc., the Reservation Public Safety channel should be utilized and all personnel assigned to that incident should change channels on their radio to the proper channel (Reservation Public Safety) for that event.

If one or both of the repeater systems are down, the use of the Backup TA channel for radio-to-radio communications may be used.

In the event of a disaster or significant event, that causes an activation of the Morongo EOC or communications with the EOC is required, each public safety radio can tune to the EOC NET channel, and there, assign a given channel if necessary via the Communications Unit leader.

Each department should do training in radio capabilities and channel changing.

## Primary Staffing

As in the Emergency Operations Plan, this annex identifies Tribal Government and administrative departments responsible for functions of the plan. The table below shows the primary and back-up positions in the organization to support this annex. It is a desire to have trained volunteers for each position.

Position	Primary	Alternate
<i>ESF-13 Law Enforcement</i>	Morongo Reservation Public Safety Department Chief	Watch Commander

## Responsibilities and Activities

The Morongo Public Safety Department is responsible for the overall law enforcement and security of the residential area and various tribal enterprises on the Morongo Indian Reservation. This includes:

- Prepare law enforcement mutual aid agreements;
- Maintain law and order during emergency situations;
- Work with ESF-1 Transportation on various egress and ingress plans during transportation emergencies, and the pre-planning for I-10 closures;
- Assist in the pre-planning of emergency evacuations and coordinate with various ESFs (e.g. ESF-4 Fire and Rescue, ESF-16 Evacuation) the need for evacuation;
- Protect property in evacuated areas;
- Provide access control to damaged areas;
- Establish and coordinate traffic control points as needed;
- Provide crowd control as needed;
- Participate in the local warning system;
- Conduct counter-terrorism and anti-terrorist operations;
- Support search and rescue operations;
- Assist in hazardous materials incidents;
- Provide qualified individuals to staff the EOC and other key facilities when activated;

<b>ESF-13 Law Enforcement Emergency Support Function Coordinator</b>	
Reports to:	Reservation & Casino Public Safety Chief
General Duties:	<ul style="list-style-type: none"><li>• Carryout existing SOPs</li><li>• Identify critical infrastructure and key resources</li><li>• Coordinate with other LE agencies</li></ul>
General Preparation Actions (Set-up, turn-over)	<ul style="list-style-type: none"><li><input checked="" type="checkbox"/> Ensure accurate assumptions and expectations are included in EOP and its annexes</li><li><input checked="" type="checkbox"/> Support various tribal efforts (e.g. Public Safety Partnership Committee)</li></ul>

Response Actions	<input checked="" type="checkbox"/> Implement Rapid Damage Assessment Plan annex to the EOP <input checked="" type="checkbox"/> Manage on-scene activities <input checked="" type="checkbox"/> Coordinate and direct evacuations <input checked="" type="checkbox"/> As available provide staffing in the EOC <input checked="" type="checkbox"/> Identify staffing needs for facility security and coordinate contract support as required <input checked="" type="checkbox"/> Follow communications protocol on page 5-6
Recovery Actions (Demobilization)	<input checked="" type="checkbox"/> Support long-term recovery and mitigation activities <input checked="" type="checkbox"/> Validate plans