

# Evacuation (Emergency Support Function – 16) Annex to Emergency Operations Plan

Last Update May 2013

## **Purpose**

Emergency Support Function 16, Evacuation (ESF-16) coordinates and provides evacuation activities as directed by the operations section of Incident Command or Emergency Operations Center coordination activities. In either instance, ESF-16's purpose is to identify evacuation needs of persons and animals that are in areas where evacuation is recommended or mandated.

## General

- 1. Evacuations cause traffic impacts that need to be addressed within a finite capacity of local roadways and the capability of law and volunteer personnel to coordinate evacuation activities.
- 2. ESF-16 Evacuation is the operational component supporting evacuation activities.
- 3. ESF-16 is activated at the incident command or EOC level most likely during type 1, 2, and 3 incidents.

#### Goals

The goals of this ESF-16 Evacuation annex to the EOP are:

- To outline how evacuation activities are coordination when supported by the Tribe's emergency organization.
- To identify how the ESF will support the emergency organization and the tribal departments in preparedness, response, recovery, and mitigation of disasters and catastrophic incidents.
- To encourage internal and external partnerships to meet the needs of the Tribe's emergency organization during a disaster.
- Provide operational checklists for evacuation activities.

## Scope

The scope of the Evacuation Emergency Support Function is shown in the table below:

Morongo ESF Title	Morongo ESF Functions/Scope	Supporting Department(s)
ESF-16 Evacuation	Coordinates and manages the safe evacuation of persons, domestic animals, and livestock from hazardous areas. For livestock matters the ESF coordinates with the Morongo Cattleman's Association. The ESF maintains coordination with surrounding agencies and governments to understand potential impacts of evacuations of other areas (e.g. greater Los Angeles).	Fire Department Reservation Patrol Department Emergency Management

# **Incident Command System**

Insofar as feasible, this plan follows the principles and features of the Incident Command System (ICS). Used by the tribe's emergency response departments and organizations throughout the country under the National Incident Management System (NIMS), ICS is an effective model for centralized management. It clearly defines staff roles, responsibilities, and lines of communications. In the ICS model the base of operations for response to a disaster (incident) is the Incident Command Post.

# **Incident and Disaster Typing**

Incident and disaster typing is a concept to provide a snapshot of how big an emergency or disaster is. Typing of incidents is based on complexity of the incident and they are typed from a Type 5 (minimal) to a Type 1 (significant). Generally Type 5 and 4 incidents are handled by first response entities in the local area. Type 3 incidents require more resources and the EOC may or may not be activated based on the incident complexity. Type 2 and 1 are increasing complex and require more resources and time to shift to recovery.

# **Planning Assumptions/Limitations**

 When evacuations are needed immediately and time is of the essence it is unlikely all activities in this ESF can be undertaken and the Incident Command structure will execute evacuations to protect lives.

- Reservation Patrol is very limited in staffing and other departments may be requested to assist in evacuation.
- Evacuation traffic control may be required by ESF-13 Law Enforcement and it may need to be augmented. This may be for local evacuations and evacuations in other areas.
- Many people self-evacuate during disasters and preplanning or notice may not be given of a rush of people from the greater Los Angeles Area east or Phoenix Area west.

## General

- 1. The Office of Emergency Management will provide the tools for, coordination of, development of, and training necessary to carry out the Evacuation ESF Annex.
- 2. This ESF-16 Evacuation needs to be coordinated closely with ESF-6 Care and Shelter.
- 3. During any evacuation, evacuees should be advised to bring the following items with them if time and circumstances permit: one change of clothing, special medicines, baby food and supplies if needed, and sleeping bags or blankets.

# Organization

- 1. The Reservation Patrol Department Chief is principally responsible for carrying out or coordinating the activities of this Evacuation ESF.
- 2. The Morongo Fire Chief and Emergency Management Director support the ESF.
- 3. Morongo Tribal Administrators and Department Heads will provide support and resources for ESFs and to support the EOP.

# **Evacuation Traffic Control and Security**

Two important task of ESF-16 is coordinating traffic control and evacuation area security. Traffic control considerations may be necessary for evacuations of other jurisdictions that place such a burden on ESF-13 Law Enforcement that ESF-16 Evacuation needs to be activated. Once an area is evacuated security is more important than if residents were home. Security plans should be developed to support security of ingress and egress points and for patrol of the areas. The use of volunteers or other staff should be considered in either of these necessary activities.

# **Other Agencies**

The list of agencies and organizations below may not be inclusive and the ESF-16 Coordinator should ensure planning and evacuation efforts include all potential partners. Law enforcement support that cannot be obtained from dispatch or normal efforts should

be coordinated through the regional law enforcement mutual aid coordinator as established in the state's law enforcement mutual aid plan. Additional security resources may also be obtained through private security firms in the area and through pre- and pre-training of volunteer resources.

#### **Riverside County Sheriff's Office**

The Riverside County Sheriff's Office (RSO) provides law enforcement on the Morongo Reservation in accordance with Public Law 83-280 (PL-280) and a contract for enhanced law enforcement on the Reservation. The Sheriff's office should be considered as part of command staff as appropriate and as determined by the Incident Commander. RSO may be able to provide direct support for evacuations, depending on the incident and staffing.

### **County of Riverside Transportation Department**

The Riverside County Transportation Department may provide supporting road and access information.

#### California Highway Patrol

California Highway Patrol (CHP) also provides law enforcement under PL-280. CHP provides law and traffic enforcement throughout the state and one of the department's primary responsibilities is Interstate-10. CHP operates scales located adjacent to I-10.

#### **California Department of Transportation**

The California Department of Transportation (CalTrans) may be able to provide logistical support as may be requested through the emergency management system.

## **Actions**

- 1. Conduct evacuation operations as required.
- ESF-16 Evacuation should be activated to the required level to support incident command.
- 3. Coordination with potentially supporting/coordinating agencies.

# **Primary Staffing**

As in the Emergency Operations Plan, this ESF annex identifies tribal government and administrative departments responsible for functions of the plan. The table below shows the primary and back-up positions in the organization to support this annex. It is a desire to have trained volunteers for each position also.

Position	Primary	Alternate
ESF-16 Evacuation Coordinator	Reservation Patrol Chief	Reservation Patrol Chain of Command

# **Responsibilities and Activities**

The Tribe's Office of Emergency Management is responsible for the overall coordination of this ESF planning effort. This plan serves as the principle pre-disaster planning resource. The Office will also work closely with Human Resources in establishing specific processes and procedures for employees assigned as Disaster Service Workers. The Emergency Management Office will ensure workers assigned to the shelter function are trained in the following Red Cross (or like in-house) programs: (1) Introduction to Disaster, (2) Mass Care Overview, and (3) Shelter Workshop. The Office of Emergency Management will ensure that all managers and other staff with significant disaster care and shelter responsibilities are familiar with the Tribe's Emergency Operations Plan and are afforded training opportunities to support this annex.

## Position Log

Incident Name	<b>:</b>			Date Pro	epared
Name	2			Contact #	
Shift Start	·	Shift End		Op Period	

## **Functional Checklist**

Functional Checklist				
Organization		ESF-16 Evacuation		
		EOC Operations Section Law Unit Leader		
Primary		Reservation Patrol Chief		
Potential Alternate(s)		Reservation Patrol Chain of Command		
		Riverside County Sheriff's Office		
Supervisor		Operations Section - Operations Section Chief		
Overview	• The	The ESF-16 coordinator coordinated and conducts		
	eva	evacuation activities		
Description	The ESF cod	he ESF coordinator oversees implementation of the ESF-16 plan		
	and works with other and ESFs to respond to emergencies.			
Responsibilities	1. Plar	and execute evacuation activities.		
	2. Coo	rdinate short term evacuation center needs and longer		
	term sheltering needs for those evacuated.			
Forms and Job	○ Res	Reservation maps		
Aids	Oth	er ESF plans		
Checklist -	○ Atte	end or receive briefing from EOC Operations Section Chief,		
Activation Phase	Law	Law Enforcement Unit Leader, or Incident Commander as		
	staf	staffed.		
	○ Ider	ntify evacuation areas and staffing needs to address		
	eva	cuation.		
Checklist -		Identify areas of concern that require evacuation with the		
Operational Phase	Inci	dent Commander.		
	○ Ider	ntify incident personnel to undertake evacuation.		
		ermine if assistance needed from other departments for		
	_	e animal and livestock evacuation.		
		duct evacuations. Coordinate evacuation activities with		
		r Operations Section Chief.		
		nmunicate with the Tribal Emergency Public Information		
	Offi			
	_	ure communication with Tribal Leadership and		
		leman's Association where evacuation may affect		
		stock.		
		ermine need for short- and long-term sheltering and		
		activation of ESF-6 Care and Shelter.		
		for increased security in any evacuated areas.		
	O Pre	pare demobilization plan.		

Checklist -	<ul> <li>Demobilize all assigned staff and resources.</li> </ul>
Demobilization	<ul> <li>Coordinate with the Logistics section the return of any</li> </ul>
Phase	property (e.g. traffic cones and markers).
Checklist -	Be prepared to participate in the after-action process.
Recovery Phase	